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5 **Towards sustainable and just forest recovery: research gaps and potentials for knowledge**
6 **integration**

7

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16

17 **eTOC**

18 High hopes are placed on forest recovery for mitigating climate change and benefitting local
19 communities, but severe ecological and social concerns prevail over its impacts on the ground.
20 We propose that further linking two interdisciplinary research fields, land system science and
21 political ecology, helps addressing these concerns. For five knowledge areas we discuss
22 problems related to lacking knowledge integration, identify specific contributions by the two
23 fields, and outline future research directions to advance ecologically sustainable and socially
24 just forest recovery.

25

26 **Summary**

27 Forest recovery is central for addressing major sustainability challenges such as climate change
28 and biodiversity loss. While positive assessments prevail over the global ecological forest
29 restoration potential, critical research highlights limited potentials and even detrimental local
30 impacts, particularly in the Global South. Here we argue that knowledge integration across land
31 system science (LSS) and political ecology (PE) can contribute to addressing this contradiction
32 and advance knowledge about ecologically sustainable and socially just forest recovery. We
33 identify five key areas where knowledge integration is promising: (1) developing multi-
34 dimensional forest definitions, (2) linking forest land to users and interests, (3) identifying
35 reforestation failures and successes, (4) associating drivers and impacts across places and
36 scales, and (5) including justice dimensions in assessments of socio-ecological forest recovery
37 potentials. For each knowledge area, we review key contributions by LSS and PE, and outline
38 future research directions to address ecologically sustainable and socially just forest recovery.

39

40 **Keywords**

41 Land system science, political ecology, transdisciplinarity, justice, conflict, reforestation,
42 afforestation, forest transitions, conservation, climate change mitigation

43

44

45 **Introduction**

46 Forest recovery is a central aim for combatting major sustainability challenges such as climate
47 change¹ and biodiversity loss². While deforestation is an ongoing trend in the global tropics^{3,4},
48 a growing number of studies has identified large reforestation potentials, in particular with
49 regard to their contribution to climate change mitigation.^{5,6} Forest recovery has also become a
50 policy pillar in global to national climate change mitigation plans, including the United Nations
51 REDD+ program („Reducing Emissions from Deforestation and Forest Degradation“). Tree
52 planting is part of many corporate climate actions⁷, as well as a key component of sustainability
53 strategies involving nature-based solutions⁸. Forest conservation is frequently expected to bring
54 co-benefits for local communities. For instance, the Sustainable Development Goals emphasize
55 how forestry measures are an „investment in people and their livelihoods, especially the rural
56 poor, youth and women“ (see <https://sustainabledevelopment.un.org/topics/forests>).

57 This positive perception on the potential role of forest recovery to benefit people and the planet
58 has been increasingly countered by critical research concerned with the ecological feasibility
59 and the social impacts of large-scale reforestation and forest conservation. Debates on the
60 ecological feasibility revolve around the realistic potential for reforestation in terms of climatic
61 suitability of land areas⁹ and the expected carbon sequestration potential¹⁰. Among the negative
62 social outcomes, land conflicts over industrial tree plantations have been identified across the
63 Global South¹¹. Reforestation initiatives promoted in the context of climate change mitigation
64 policies have been linked to livelihood loss in many national and local contexts^{12,13}. There is
65 also growing concern over the negative social impacts of expanding conservation areas, which
66 frequently target forests, on the livelihoods of customary land users¹⁴.

67 We argue that further knowledge integration across land system science (LSS)¹⁵ and political
68 ecology (PE)¹⁶ has much to offer to enhance a nuanced understanding of sustainable and just

69 forest recovery processes. Both fields address, in different ways, the complexities of social and
70 environmental factors shaping forest recovery, as pointed out in an extensive review article
71 detailing the explanatory claims of political ecology and land change science, the major
72 precursor of land system science¹⁷. LSS has a tradition in mapping land system change (in
73 particular: land use and land cover change), focusing on socio-ecological phenomena such as
74 ecosystem services, land-atmosphere processes, land governance and urban-rural
75 teleconnections.¹⁵ Rooted in land change science, many LSS studies adopt a post-positive
76 approach relying on empirical methods, modelling and testing, which creates interfaces to
77 analyses of the natural world, such as biogeochemical fluxes, or biodiversity trends, and, in
78 principle, allows applicability of methods at multiple scales.¹⁷ PE on the other hand, rooted in
79 critical social sciences, frequently adopts constructivist or post-marxist perspectives, and
80 focuses on power relations, conflict and justice concerns associated to specific resource uses.
81 PE thus addresses land characteristics such as tenure, access and diverse forms of material and
82 cultural land uses, and establishes interconnections between political processes and
83 environmental outcomes, including conflicts and social injustices related to land-use change.¹⁷
84 While the two fields importantly cross-fertilize each other, the distinct viewpoints and
85 epistemologies hamper a straight-forward integration of approaches.^{17,18} Zimmerer¹⁹, for
86 example, describes how the integration of empirical methods into PE may even pose
87 ‘professional risks’, as it may provoke antagonistic reactions by colleagues who are
88 unsupportive of such integrative efforts.

89 Here we argue that further knowledge integration from PE and LSS into forest recovery
90 research is a risk worth taking, because it has the potential to advance knowledge on sustainable
91 and just forest recovery pathways. In fact, integration is already occurring in important areas
92 and ‘hybrid research’ is emerging that, while not reconciling distinct epistemologies, fosters

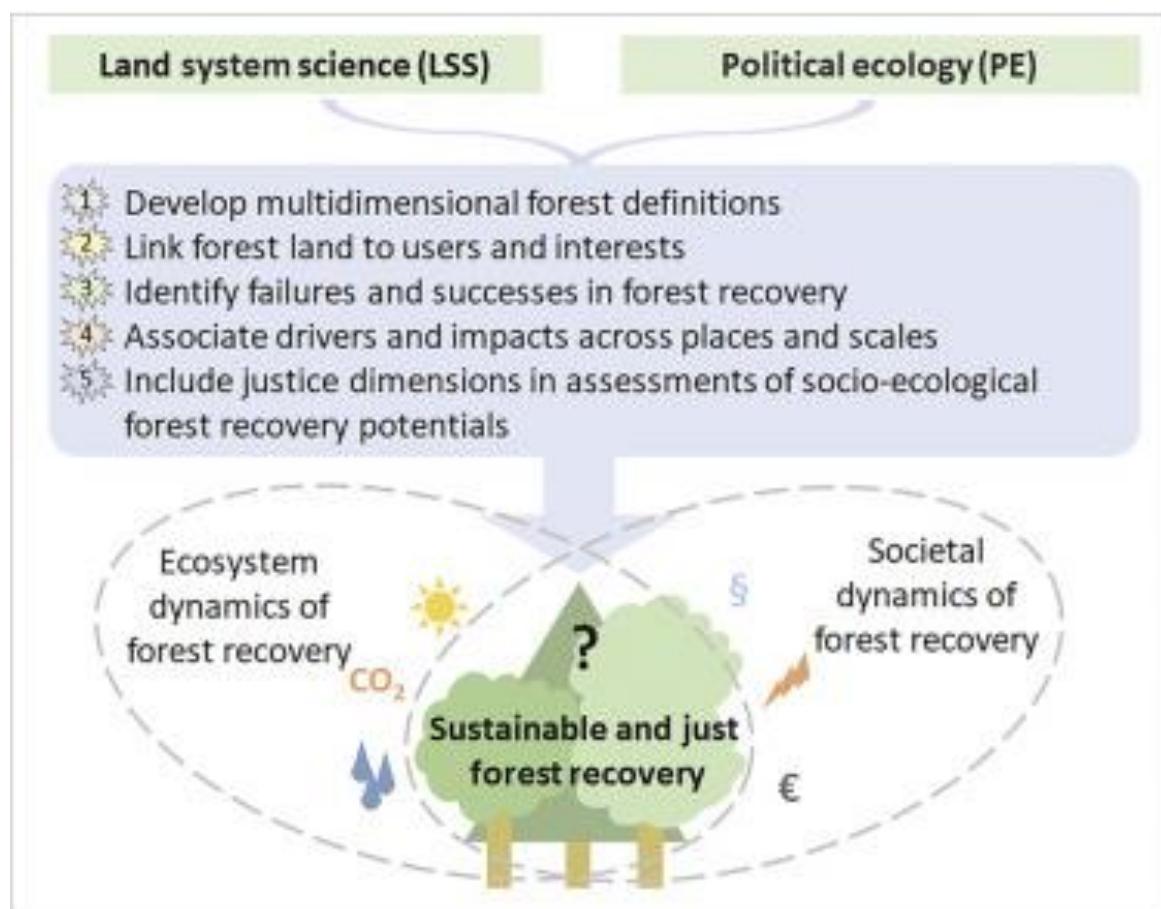
93 “an understanding and appreciation of divergent approaches”¹⁷. Rather than seeking full
94 integration of knowledge systems, such research acknowledges productive tensions, or “fruitful
95 frictions”¹⁹ that provoke mutual learning and guide careful and selective integration of methods
96 and approaches with the purpose to address specific problems in original and meaningful ways.

97 In this Perspective, we identify where further knowledge integration across PE and LSS is
98 promising for enhancing our knowledge about sustainable and just forest recovery pathways.

99 We draw attention to five knowledge areas in which we consider a selective integration of
100 knowledge and methods to be productive (Figure 1), based on emerging contributions at the
101 interface of the two fields, or on identified research gaps: (1) developing multi-dimensional
102 forest definitions, (2) linking forest land to users and interests, (3) identifying failures and
103 successes of forest recovery, (4) associating drivers and impacts across places and scales, and
104 (5) including justice dimensions in assessments of socio-ecological forest recovery potentials.

105 The identification of key areas for knowledge integration was initially informed by our own
106 research experience on forest recovery processes in different interdisciplinary contexts
107 (including LSS and PE), and then refined in an iterative way through a literature review (see
108 Experimental Procedures section). For the discussion of these knowledge areas, we provide a
109 narrative review that (1) describes the problem arising from a lack of knowledge integration,
110 (2) discusses particular contributions to addressing this problem by LSS and PE, and (3)
111 highlights, based on research at the interface of the two fields wherever available, in which
112 concrete ways further knowledge integration appears promising. Given the diversity of PE and
113 LSS research and their sometimes blurred boundaries, the specific contributions highlighted
114 here are not intended to indicate strict topical divisions between the fields, but tendencies and
115 strengths in approaching forest recovery concerns that bear potential for further cross-
116 fertilization.

117 With regard to social aspects of forest recovery, we focus on justice, conflict, and the role of
118 specific actors involved, i.e. customary groups or social movements. We take a trivalent
119 perspective to justice that considers distributional aspects, such as who benefits from certain
120 land uses, as well as procedural issues, such as involvement in forest governance, and
121 recognition, concerned with how different cultural identities and related forest uses are valued
122 and respected.^{20,21} The most important ecological dimensions we address relate to major global
123 sustainability challenges, focusing on the carbon sink function of forest recovery connected to
124 mitigating global climate change¹, but including also biodiversity conservation².
125 Geographically, we mainly address forest recovery processes in the Global South. Analyses of
126 deforestation are included only if they draw conclusions for forest recovery or illustrate
127 methodological or conceptual contributions that could be applied to forest recovery research.



128

129 *Figure 1: Knowledge areas for sustainable and just forest recovery research.*

130 **Develop multidimensional forest definitions**

131 The choice of a particular forest definition sensitively shapes ecological and social outcomes
132 of forest recovery efforts on the ground.²²⁻²⁴ International agreements on climate change
133 mitigation refer to forests as minimum areas of 0.5–1 ha with a tree canopy cover of more than
134 10–30%, comprised of trees higher than 2–5m.²⁵ However, this definition does not capture
135 important ecological and social qualities of forests and may obscure declines in carbon stock,
136 biodiversity loss, and livelihood impacts related to forest change. These impacts can be grasped
137 in interdisciplinary approaches, and we argue that knowledge integration from LSS and PE can
138 inform on suitable dimensions for monitoring forest change (Figure 2).



1 Develop multidimensional forest definitions

Problem

Simplistic structural definitions do not capture ecological and social forest qualities.
→ *This may obscure carbon stock declines, biodiversity loss, and livelihood impacts associated to forest change.*

LSS contributions

- Critically assess spatial implications of different forest definitions.
- Operationalize multi-dimensional forest definitions.

PE contributions

- Critically reflect on the justice implications of specific definitions.
- Identify relevant social attributes, forest users, and uses that are at risk.

Pathways forward and successful examples

From simplistic structural definitions to multidimensional, target-specific definitions and typologies (e.g., Chazdon et al. (2016)²²).

139

140 *Figure 2: Knowledge Area 1 - Develop multidimensional forest definitions.*

141

142 Several studies from the field of conservation ecology have highlighted how structural forest
143 definitions may foster ecological degradation.^{26,27} The central concern of these studies is that

144 policies targeting forest conservation for climate change mitigation do not distinguish between
145 natural forests and plantations, allowing conversions of old-growth forests into monocrop tree
146 plantations that technically remain forests despite severe ecological degradation, such as
147 biodiversity loss. LSS studies have shown that such political reforestation targets resulted in a
148 shift from primary forest to forest plantations in different geographical contexts.^{28,29}

149 Furthermore, the low threshold for forest cover allows for selective logging of up to 70-90%
150 in closed-canopy forests, leading to carbon losses, without being considered deforestation.²³
151 These important ecological changes remain invisible in forest assessments based on such
152 structural definitions.³⁰ More nuanced definitions are required that consider diverse ecological
153 aspects, as well as a more holistic perspective that understands forests embedded in both
154 ecological and social landscapes.²²

155 Forest definitions also have major social implications: they reflect particular management
156 objectives, social values and needs attached to forests. The structural definitions underlying
157 those applied by the UNFCCC were initially developed to monitor and manage forests as
158 sources of timber, no matter whether they were planted or natural forests. Thus, they reflected
159 the interests of the timber, plantation and pulp industries but not those of other groups, for
160 instance, Indigenous people relying on forests materially and culturally.²² This has provoked
161 social consequences, particularly for forest-dependent communities whose access to livelihood
162 resources and cultural sites is threatened when forests are converted to tree plantations, or for
163 adjunct land users facing adverse social-environmental impacts of tree plantation expansion,
164 such as pollution, wildlife loss and other issues.³¹ Environmental movements summarized their
165 profound social concerns over the prevailing use of structural forest definitions with the slogan
166 'tree plantations are not forests', and urged the FAO through mass petitions to revise its
167 definition.³² These concerns are exacerbating in the context of climate change mitigation

168 policies, where several studies document the profound social problems resulting from the
169 accelerated expansion of tree plantations, endorsed by the UNFCCC as reforestation.^{12,13,33}

170 All forest definitions will require practicable compromise, and no single forest definition will
171 be able to capture all socio-ecological aspects. However, a multidimensional conceptualization
172 of forests is needed for management, monitoring and restoration within current mitigation
173 efforts that must be informed by the multiple social and ecological functions that specific forest
174 landscapes provide.^{22,34} Definitions used in the governance, restoration and monitoring of
175 forest landscapes must be informed by what is at risk.²³ Definitions in the global Forest
176 Resource Assessments, distinguishing ‘natural’ and ‘planted’ forests⁴ offer only a very rough
177 distinction in this direction. Monitoring the carbon sequestration of forest change should move
178 away from binary definitions of very few different types of forest, ‘other wooded land’, and
179 non-forested areas. Such comprehensive assessments are common in LSS. Building on
180 remotely-sensed data, studies develop and operationalize non-binary land classifications,
181 distinguishing different levels of e.g. carbon stocks^{3,35} or tree cover^{36,37}.

182 For understanding social aspects of forest change, as well as the implications that specific forest
183 definitions have for different user groups, it is necessary to look at who is at risk, why and how,
184 which are issues at the core of PE.¹⁶ Attention must be paid to peoples’ access schemes to
185 forests that in turn shape their vulnerability.³⁸ The only social distinction made in national
186 reports of the Forest Resource Assessment is on public vs. private forests. A consistent
187 international distinction between different forms of customary, small-scale and large-scale
188 corporate forest ownership and access rights, partly existing in national forest inventories,
189 would be a first step towards monitoring of social changes and informing policies to avoid
190 ‘social degradation’. Combining social and ecological attributes into a typology of land-use
191 categories suitable for climate change mitigation and biodiversity conservation that is widely

192 accepted, useful in monitoring and technically also operational, remains a key challenge and
193 research gap.

194

195 **Link forest land to users and interests**

196 Adequately linking a physical piece of forest land to people using or wanting to use it is a
197 precondition for avoiding conflicts resulting from competing land use claims.³⁹ Several studies
198 report conflicts in the forestry sector that resulted from inadequate forest classifications and
199 improper identification of the actual land users.^{33,40} Knowledge about who uses which forest
200 land for what is therefore a prerequisite for preventing conflict and developing socially just
201 forest recovery initiatives. Such identification can build on concepts and methods being
202 debated and developed in both LSS and PE (Figure 3).



Link forest land to users and interests

Problems

Inadequate forest classifications can lead to competing land use claims, binary classifications exclude overlapping, multifunctional uses.

→ *This may provoke land conflicts over competing claims, and disadvantage customary land users relying on multifunctional land uses.*

LSS contributions

- Identify land uses based on remote sensing data (e.g. shifting cultivation).
- Map land uses and users by integrating data from various sources.

PE contributions

- Unveil local land users and their land-use practices.
- Generate information through knowledge co-production, action research, participatory mapping.

Pathways forward and successful examples

From binary land classifications to multidimensional forest characterizations, including multiple user groups (e.g., Schleicher et al. (2019)¹⁴, Hunsberger et al. (2017)⁵³, Byg et al. (2017)⁵⁴, Carvalho et al. (2020)⁵⁶).

203

204 *Figure 3: Knowledge Area 2 - Link forest land to users and interests.*

205 LSS has a strong tradition in linking land to people, because one of its core interests is in
206 understanding land system dynamics at the interface of biophysical and human subsystems.⁴¹
207 Integrated concepts used in LSS like ‘land functions’, denoting the “wide range of goods and
208 services”⁴² provided by land, or ‘ecosystem services’, describing the “benefits people obtain
209 from ecosystems”⁴³ bridge ecological and societal dimensions of land systems and, by enabling
210 identification of functions or services relevant to specific actors and interests, offer entry points
211 for addressing issues of justice or conflict in the context of forest recovery. Relevant conceptual
212 contributions from PE on the other hand focus on the diverging interests of different forest
213 users, and the impact of power relations on the potential benefit of forest change for different
214 actors. ‘Green grabbing’ describes the appropriation of resources for environmental ends, with
215 often detrimental effects for local populations.⁴⁴ This concept is useful to link land cover, such
216 as forests, to specific actors who expect benefits from its protection, while other actors, such
217 as customary land users, get excluded from this land. In this context, the negative impacts of
218 forest restoration programs such as REDD+ projects have been highlighted, they may
219 exacerbate existing inequalities by benefiting political elites while excluding other social
220 groups from access to local resources.⁴⁵

221 Also empirically and methodologically, both LSS and PE contribute to better tackling the
222 challenges of linking land to people in cases when standard land classifications fail to
223 acknowledge multifunctional forest use. In particular, LSS has contributed to better mapping
224 shifting cultivation based on advanced analyses of remote sensing data, and thus helped
225 identify the importance of forest resources to local livelihoods otherwise not documented.^{46,47}
226 Recently, a proposal to spatially link illicit activities to land uses using remote sensing data
227 was made by Tellmann et al.⁴⁸, which might be applied to trace e.g. illicit cultivation or logging
228 activities within forests. Several works in PE on the other hand pinpoint that inadequate land

229 classifications disadvantage moving populations, such as shifting cultivators⁴⁹ or pastoralists⁵⁰,
230 as well as the complex livelihood patterns of peasants. Beyond their permanent agricultural
231 plots, peasants depend on frequently unmapped access to forest livelihood resources, such as
232 non-timber forest products (NTFPs) and wildlife from surrounding forests or savannas⁵¹. PE
233 unravels that some forest uses, such as NTFPs, are virtually ‘invisible’, but nevertheless vitally
234 important for local livelihoods.⁵²

235 Further knowledge integration across LSS and PE is promising to better understand who uses
236 which forests and in what ways. At local levels, a number of different contributions have
237 recently pushed this frontier: Hunsberger et al.⁵³ proposed the combination of a landscape
238 perspective, collaborative action research and knowledge co-production with local actors to
239 uncover local histories of land uses as well as local understandings of justice. Participatory
240 mapping has proven to be a valuable tool to integrate information on both social and ecological
241 forest characteristics and diverging interests among different users.^{54,55} Interview-based
242 research also enables identification who uses which land for what purpose, regardless of
243 whether these uses are considered in standard land classifications or detectable by remote
244 sensing methods.^{56,57}

245 Less work in this direction is available at national and global levels, but important progress has
246 recently been made. For example, Leijten et al.⁵⁸ map the global forest area that may be covered
247 by corporate zero deforestation commitments based on specific biophysical criteria, and
248 consider potential leakage effects. Fa et al.⁵⁹ integrate Indigenous Land maps with maps of
249 Intact Forest Lands and show that at least 36% of intact forest lands are within Indigenous
250 peoples’ lands.⁶⁰ They argue that recognition of Indigenous rights is therefore critical to
251 mitigate deforestation. Similarly, Schleicher et al.¹⁴ demonstrate that 1 billion people would be
252 affected if half the terrestrial land surface was put under conservation, as proposed by

253 international conservationists. Combining approaches from PE that uncover multiple interests
254 in forests, with mapping of land uses associated to specific user groups appears as a promising
255 area for future methodological innovation.

256

257 **Identify failures and successes in forest recovery**

258 The failure and success of concrete reforestation initiatives depends on both ecosystem and
259 social dynamics. Thompson⁶¹ illustrates this for the case of mangrove reforestation in Thailand,
260 where failures have occurred due to a mix of ecological factors, such as tidal inundation, algal
261 accumulation, or invasion by barnacles, as well as political and institutional aspects, including
262 how ecological knowledge was used, or how decisions on siting, planting techniques and
263 monitoring have been made, shaped by the different interests and power relations across
264 involved actors. A thorough understanding of reforestation successes and failures must draw
265 on both ecosystem and political-ecological analyses. While literature is available that addresses
266 institutional and stakeholder dynamics in reforestation projects⁶², as well as the economic
267 preconditions of reforestation⁶³, bridging LSS and PE can further enhance knowledge about
268 the interplay of ecosystem dynamics, socio-economic and institutional processes, and informal
269 and non-institutionalized processes, shaping reforestation failures and successes (Figure 4).

270 The societal processes enabling reforestation are a major topic in LSS, debated as ‘drivers’ or
271 ‘pathways’ of forest transitions. Work here builds on theoretical approaches that discern ideal-
272 type pathways associated to socio-economic or political factors enabling reforestation.⁶⁴
273 Originating from a focus on long-term studies of forest change in industrialized countries^{65,66},
274 major socio-economic drivers of forest recovery, such as agricultural intensification⁶⁷ and
275 growing income or socio-economic wellbeing⁶⁸ are increasingly documented in quantitative

276 assessments of reforestation in the Global South^{69,70}. Complementary, case-specific analyses,
277 including more qualitative methods, highlight the influence of political and institutional
278 dimensions.⁷¹ In particular, the historical context of forest governance⁷² and institutional
279 legacies⁷³ have been demonstrated to impact dynamics of forest change.



Identify failures and successes in forest recovery

Problem

Analysis of forest recovery processes fails to adequately consider successes and failures as coupled social-ecological processes.

→ This leads to policy-practice gaps, and policy and project design failures.

LSS contributions

- Identify ideal type and context-specific pathways of forest change according to prevalent economic or political drivers at national levels.
- Quantify forestry contributions of non-institutionalized land users (e.g. customary groups, environmental defenders).

PE contributions

- Pinpoint hidden failures of reforestation caused by informal economies, power relations, hidden agendas.
- Unveil and visibilize hidden successes due to non-institutionalized actors (i.e. social movements, customary groups, environmental defenders).

Pathways forward and successful examples

From a focus on formal actors and processes to an inclusion of non-institutionalized actors and informal processes (e.g., Garnett et al. (2018)⁶⁰, Thompson (2018)⁶¹, Villamayor-Tomas & Garcia-López (2018)⁸¹).

280

281 *Figure 4: Knowledge Area 3 - Identify failures and successes in forest recovery*

282

283 PE contributes to the understanding of processes enabling or disabling various forms of
284 reforestation, not only by addressing the social outcomes, such as justice concerns, but also by
285 shedding light on informal actors, power relations and illicit processes frequently overseen.
286 The relevance of hidden agendas, informal and illicit processes in shaping forests on the ground
287 manifests for example in Cambodia, whose recent political history has been deeply entrenched

288 with the development of the illicit timber sector.⁷⁴ While the officially demarcated conservation
289 areas contain some of the most valuable timber resources, they are being logged at a rapid pace
290 by political elites involved in the multi-million dollar shadow economy.⁷⁵ Structural forest
291 definitions further support this process, because they enable Cambodia's political elites and
292 timber industries to conduct selective logging, and to replace natural forests containing high
293 value timber stocks by tree plantations that are globally accepted as forests.¹² Illicit activities
294 and clientelist relations between the state and the logging industry mark forest governance not
295 only in Cambodia, but occur in many countries targeted for reforestation. They must be taken
296 into account to avoid naïve policy recommendations that do not meet local realities.⁷⁶

297 PE also sheds light on 'hidden successes' of forest recovery, by addressing the contributions
298 of customary resource users and non-institutionalized actors such as social movements to forest
299 conservation, which are not officially labelled as conservation or climate change mitigation
300 actions.⁷⁷ Coined by Martinez-Alier⁷⁸ as 'environmentalism of the poor', the roles of these
301 actors in environmental protection have been highlighted by PE for decades.⁷⁹ For example,
302 shifting cultivators, frequently blamed by governments and domestic policies for hindering
303 climate change mitigation, can play an important role in sustainably managing tropical
304 forests.⁸⁰ Social movements in general can be key in promoting and defending sustainable use
305 of commons against outside threats.⁸¹ Specifically, forest movements, such as for example the
306 Cambodian Prey Lang Community Network (PLCN), actively protect the forests upon which
307 their livelihoods depend against illegal loggers and outside encroachers.⁸² Only recently, the
308 UN Human Rights council formally recognized the role of such 'environmental defenders' for
309 sustainability.⁸³

310 Combining further the insights from LSS and PE can contribute to a better understanding of
311 both evident and hidden successes and failures of forest conservation policies. The study of

312 shifting cultivation is a good example of such knowledge integration. Interdisciplinary
313 approaches have illustrated how too narrow perspectives fail to understand the role of shifting
314 cultivation in climate change mitigation⁸⁴, and have shed light on the conditions under which
315 shifting cultivators are able to contribute to carbon storage and biodiversity conservation^{80,85}.
316 Similarly promising research links Indigenous lands and land use practices with a quantitative
317 analysis of forest change, highlighting the importance of recognizing indigenous land uses
318 and involving indigenous groups in forest conservation.^{59,60}

319 Within current debates on the role of environmental defenders for sustainability⁸³, further
320 knowledge is needed to better understand the role of forest defenders for forest recovery
321 globally. While PE has provided important answers to the questions of why and how customary
322 users and social movements protect the environment such as their forests, little has been done
323 to actually track and quantify these contributions. LSS methods, such as the analysis of remote
324 sensing data, can help address these questions by unveiling and monitoring historical and
325 current landscape transformations associated to informal processes and non-institutionalized
326 actors that do not appear in any statistics or official reports (see ⁴⁸).

327

328 **Associate drivers and impacts across places and scales**

329 Forest recovery in specific places is usually the result of ecological and societal processes
330 interacting across places and scales. One problem arising from this, known as leakage, is that
331 environmental policies targeting a particular country may result in displacing environmental
332 burdens beyond national boundaries. For example, Ingalls et al.⁸⁶ trace how REDD+, while
333 supporting forest recovery in Vietnam, indirectly displaces deforestation to Laos and
334 Cambodia, by provoking large-scale land deals for forest-risk commodities in these countries.

335 A related problem is that case-specific knowledge on the social justice implications of
336 particular reforestation policies or practices has not been generalized to global levels.
337 Currently, we observe a certain scale-related bias, where global studies of forest change tend
338 to overlook social justice dimensions, whereas local case studies that address socio-political
339 aspects of forest change focus less on ecological implications. LSS and PE offer approaches to
340 address both problems: to link and quantify reforestation drivers and impacts across places and
341 scales, and to upscale knowledge from single cases to systematic and generalized knowledge
342 (Figure 5).



4 Associate drivers and impacts across places and scales

Problems

Reforestation initiatives in one place may result in deforestation elsewhere. Case-specific knowledge has not been generalized to global levels.

→ *This leads to negative spillovers of reforestation initiatives across places, and scale-biases in global research and policies.*

LSS contributions

- Assess importance of international trade and trade policies as drivers of forest change at multiple scales.
- Establish links between land-use change and policy interventions.
- Address proximate causes and ultimate drivers of reforestation.

PE contributions

- Identify specific reforestation conflicts, upscale case-study knowledge.
- Identify cumulative and cross-sectoral impacts and their social implications.
- Include justice aspects into telecouplings research.

Pathways forward and successful examples

From case studies to systematic knowledge integration across places, scales and dimensions (e.g., Dressler et al. (2017)⁸⁵, Temper et al. (2018)¹¹⁴).

343
344 *Figure 5: Knowledge Area 4 - Associate drivers and impacts across places and scales*

345

346 LSS has its roots in understanding spatial patterns and dynamics of land use change at multiple
347 scales.⁴¹ A particular strength of LSS is its ability to consistently depict land use and land cover

348 change across scales, forest recovery being one of them. National-level analyses for several
349 countries and regions, experiencing net-reforestation after long periods of deforestation, have
350 shown spatial patterns of reforestation based on remote-sensing data products.^{87,88} Ecological
351 characteristics, like the type of forests recovering²⁸, carbon stock changes in forests^{89,90}, and
352 biodiversity effects⁹¹ can be addressed with such approaches, and linked to global contributions
353 of forests e.g. to ecosystem carbon storage³⁵ and biodiversity⁹².

354 Telecouplings, i.e. the “socioeconomic and environmental interactions over distances”⁹³ have
355 become an important topic of forest recovery analysis in LSS in recent years⁹⁴. The
356 displacement of deforestation beyond national boundaries via imports of wood or forest-risk
357 commodities has been identified as enabling factor for reforestation at national⁹⁵ and global
358 scales⁹⁶. Interventions in international supply chains have been shown to impact the slow-down
359 of deforestation in the Amazon⁹⁷, and similarly, policy interventions reduced the rate of palm-
360 oil expansion in Indonesia⁹⁸.

361 Telecouplings research has, despite its focus on power relations in land system change, so far
362 not sufficiently addressed issues of social justice, as recently claimed by Corbera et al.⁹⁹.
363 Similarly, calls for more contextual analyses of national reforestation processes are being
364 made, arguing that biophysical processes of forest change should be better linked to political,
365 institutional or cultural processes, including conflicts from diverging interests and unequal
366 power relations.¹⁰⁰⁻¹⁰²

367 Conceptually, the distinction of proximate causes and ultimate driving forces, introduced by
368 land change scientists almost two decades ago¹⁰³, offers important potential here. This
369 distinction has been successfully applied in many studies on deforestation^{104,105}, enabling the
370 localization of different drivers and identification of actors with diverging interests¹⁰⁶.
371 Applying this concept to cases of reforestation appears as a promising next step.

372 Studies from PE have demonstrated that forest recovery projects are embedded in socio-
373 political processes unfolding at different scales and involve actors with diverging agendas. Key
374 research topics include e.g., political implications of the growing attention to tree
375 plantations¹⁰⁷, analyses of actors' interests and interactions across scales¹⁰⁸, conflicts playing
376 out between local populations and national or international investors (e.g., in the context of tree
377 plantations¹¹¹) or national and international governance administrations (e.g., in the context of
378 conservation efforts¹⁰⁹). Baird and Barney¹¹⁰ furthermore showed that project impacts go well
379 beyond specific project boundaries and interact with other land uses, by pointing to the
380 cumulative and cross-sectoral impacts of multiple projects in the same landscape, and their
381 implications for customary users. Extensive empirical work has also been conducted analyzing
382 the drivers and (unintended) social effects of reforestation under the REDD+ scheme, where
383 international policies interact with local land uses. Most studies work at local scales and
384 identify structural problems when international restoration schemes meet local realities.^{111,112}

385 The case study approach adopted in many of these studies has yielded 'thick descriptions' with
386 high internal validity of place-specific reforestation dynamics and impacts. However, little is
387 usually said about the external validity of the case study and the generalizability of observed
388 processes beyond the specific case. Questions such as how frequent a particular type of forest
389 conflict occurs, or how many people or how much land are affected by specific forestry
390 activities across geographic regions or globally, remain unanswered.

391 Upscaling case-specific insights and creating generalized knowledge is urgently needed to
392 better address issues of social justice and conflict in the context of global forest recovery
393 endeavors. Such generalizations cannot offer the rich contextual analysis of case studies, but
394 unveil general tendencies and patterns with higher external validity. Important contributions
395 towards upscaling case-specific knowledge are made by extensive literature reviews.^{45,85,113}

396 Beyond this, we observe an increasing number of empirical data compilations established by
397 researchers and non-governmental institutions that can inform future meta-analyses. Examples
398 here include the global Atlas of Environmental Justice (EJAtlas), providing standardized
399 information on environmental conflicts and justice mobilizations worldwide, including some on
400 reforestation and forest conservation programs.^{79,114} Similarly, the Land Matrix database
401 provides information on international land deals for agriculture, including forestry related
402 projects¹¹⁵, and ID-RECCO¹¹⁶ compiles information on a large number of REDD+ projects.
403 These databases provide the empirical basis for developing functional typologies (e.g., types
404 of conflicts over land, or success criteria of reforestation projects), and enable situating case-
405 specific processes into larger regional and global contexts.

406 **Include justice in socio-ecological forest recovery estimates**

407 Studies on global forest carbon sequestration¹¹⁷ and the potentials for forest recovery^{5,8} fuel
408 hopes that forests can substantially contribute to climate change mitigation¹¹⁸. Important
409 empirical and methodological efforts are being conducted to better quantify ongoing trends in
410 forest extent and carbon storage, especially in the tropics where forests continue to decline.^{3,36}
411 Nevertheless, disagreement among existing datasets on biomass stocks³⁵ and among different
412 methodological approaches^{119,120} prevail. Given the high uncertainty of global forest, tree cover
413 and carbon stock datasets, research quantifying forest recovery potentials face substantial
414 critiques. So far, criticism has addressed in particular the way in which biophysical constraints
415 are considered, affecting potential forest area expansion and the amount of feasible carbon
416 sequestration.^{9,10,121}

417 However, forest recovery is deeply embedded in social processes¹²², creating also social
418 constraints. A social justice perspective, which recognizes that socially acceptable forms of

419 reforestation require attention to diverse values attached to forest recovery, as well as to
420 procedural and distributive concerns of multiple users affected by forest recovery processes, is
421 rarely mentioned in assessments of global reforestation potentials.¹²³ The seedlings of a
422 reforestation project will not grow if they are burnt or uprooted in acts of resistance by locals
423 whose lives are negatively affected by the tree plantations (for a review of cases, see¹¹).
424 Livelihood needs, justice concerns, and conflict must therefore be incorporated in forest
425 recovery potential assessments because these factors directly shape the possible forms of, and
426 limits to, forest recovery. Insights from both LSS and PE can contribute to addressing this
427 challenge (Figure 6).

428



Include justice in socio-ecological forest recovery potentials

Problem

Calculations of global reforestation potentials do not consider conflict and justice concerns as constraints.

→ *Resulting estimates of restoration potentials are unrealistic and misguide policy.*

LSS contributions

- Integrate land cover potentials with information on potentially affected groups.
- Advance concepts, e.g. competition over land and methods, e.g. agent-based modelling.

PE contributions

- Understand conflict causes and justice concerns that limit reforestation potentials.
- Identify forms of reforestation that are less conflictive, and socially more just and acceptable.

Pathways forward and successful examples

From unrealistic positive ecological assessments, and concerned studies over ecological limitations and social impacts, to realistic estimates of socio-ecological reforestation potentials, attentive to justice aspects (no studies available to our knowledge).

429

430 *Figure 6: Knowledge Area 5 - Include justice in assessments of socio-ecological forest recovery*
431 *potentials*

432

433 Methodologically, ecological potentials have been linked to social issues by overlaying maps
434 with ecological and social information. For example, the number of people potentially affected
435 by forest recovery¹²⁴, or nature conservation in general¹⁴, has been assessed this way. Similarly,
436 Garnett et al.⁶⁰ use maps of Indigenous territories to identify areas that are under traditional
437 management and subject to Indigenous Peoples' rights to land that must be respected to meet
438 social and ecological conservation goals. Whether forestry initiatives in disputed areas actually
439 lead to conflicts, or are seen by affected actors as beneficial, depends on multiple factors.
440 Among them are the specific project characteristics, historical land uses, competing land
441 claims, worldviews, local perceptions of justice, and also the resulting distribution of benefits
442 and burdens across different actor groups. A PE lens can unpack the role of these factors, and
443 by scaling up knowledge, enhance a global understanding of conflict triggers associated to
444 different types of forest recovery initiatives. Also, debates from LSS might prove as fruitful
445 entry points. For example, the concept 'competition over land'^{125,126} can be useful to identify
446 not only biophysical trade-offs, but also diverging interests by different groups of actors, and
447 the social conflicts associated to them. Methodologically, agent-based modelling is a useful
448 tool to operationalize in a formalized way the interests by different actors in the context of land
449 use,¹²⁷ but has only rarely been applied to conflicts over forest recovery projects¹²⁸.

450 Insights on the socio-political dynamics associated to different forms of forest recovery are
451 necessary to revise current estimates of global, regional and national reforestation potentials to
452 more realistic ones, and to guide the forms of forest recovery initiatives towards projects that
453 are socially just. For example, a recent study for Southeast Asia that integrated socio-economic
454 aspects estimated that financial, land use and operational constraints reduce the biophysical
455 reforestation potential by 82% to 99.7%.¹²⁹ Crucial knowledge gaps prevail regarding the

456 integration of socio-economic aspects at the global level, and particularly, the inclusion of
457 social justice aspects as constraints to forest recovery. While the latter requires to think about
458 new methodological approaches that draw on LSS and PE insights, it is a promising path to
459 unveil more sustainable and just potentials for forest recovery.

460

461 **Concluding remarks**

462 This Perspective started from the observation that overly positive estimates of forest recovery
463 potentials to mitigate global climate change or biodiversity loss oppose evidence from more
464 critical studies on the ecological constraints and potentially detrimental social impacts of forest
465 conservation, particularly in the Global South. We propose that knowledge integration between
466 LSS and PE offers productive potentials for addressing this contradiction, by (1) developing
467 multi-dimensional forest definitions, (2) adequately linking forest land to users and interests,
468 (3) identifying failures and successes of forest recovery, (4) associating drivers to impacts
469 across places and scales, and (5) including justice dimensions in assessments of socio-
470 ecological forest recovery potentials. In all five knowledge areas substantial knowledge gaps
471 remain that we have outlined here. Yet, contributions are appearing that draw on insights,
472 approaches and methods from LSS, PE and neighboring fields. These studies show a promising
473 direction for further knowledge integration towards well-informed, ecologically sustainable
474 and socially just forest recovery research.

475 With this contribution we aim at stimulating further inter- and transdisciplinary research to
476 close these gaps, even if this requires going beyond established methodologies, well-known
477 routes of scientific collaboration, or even pose ‘professional risks’. Research along the
478 knowledge frontiers sketched out here is in our view indispensable for informing forest

479 monitoring and governance at multiple levels. We are well aware that the issues addressed here
480 are also profoundly political, and not only academic problems, which cannot be solved by
481 research alone. Nonetheless, the research agenda proposed here can importantly inform
482 negotiation processes around sustainable forest conservation, by making visible major societal
483 and ecological trade-offs and concerns involved in forest recovery processes.

484

485 **Experimental Procedures**

486 ***Resource availability***

487 ***Lead contact***

488 Further information and requests should be directed to and will be fulfilled by the Lead Contact
489 Simone Gingrich: simone.gingrich@boku.ac.at

490 ***Materials availability***

491 This study did not generate new unique materials.

492 ***Data and code availability***

493 This study did not analyze datasets.

494 ***Literature review approach***

495 This Perspective is based on a review of about 230 publications that informed our arguments.
496 The compilation of relevant research articles was based on three search strategies: articles we
497 knew from our past work, articles from search results in main research databases (Google
498 Scholar, Web of Science) based on keywords related to the five knowledge areas (e.g.,
499 keywords related to topical issues, such as “forest definitions,” “forest classification,”
500 “reforestation failure,” “reforestation success,” “drivers forest recovery,” “telecoupling forest”

501 and others, combined with keywords related to the discussed disciplines, such as “political
502 ecology,” “land change science,” and “land system science”), and handsearched bibliographies
503 of reviewed articles. We selected contributions from LSS and PE based on two criteria: articles
504 that empirically or conceptually illustrate how knowledge integration can be successfully
505 achieved, or articles that discuss social and ecological concerns resulting from insufficient
506 knowledge integration in forest recovery research. Acknowledging that both LSS and PE are
507 heterogeneous, and their boundaries are difficult to trace, we also included studies from
508 neighboring fields, such as economic, physical, and critical geography, conservation ecology,
509 or critical agrarian studies, if they met the above described selection criteria and scope. Due to
510 limitations of space, we selected publications cited here principally according to their topical
511 fit. In cases where several references were available to back up a statement or illustrate an
512 argument, the final selection was based on the criteria of impact (with preference to more
513 frequently cited papers), recency (with preference to more recent publications), and the gender
514 balance in the authors list.

515

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525

526 **Author contributions**

527 A.S. and S.G. contributed equally to the conceptualization and writing of the paper. Literature
528 from land system science was mainly reviewed by S.G., while literature from political ecology
529 was mainly reviewed by A.S.

530

531 **Declaration of interests**

532 The authors declare no competing interests.

533

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