



Article

Assessing the Determinants of Energy Poverty in Jordan Based on a Novel Composite Index

Mohammad M. Jaber ^{1,*}, Ana Stojilovska ² and Hyerim Yoon ³

- Institute of Raw Materials Preparation and Environmental Technology, Faculty of Earth and Environmental Sciences and Engineering, University of Miskolc, 3515 Miskolc, Hungary
- Department of Government and Public Policy, Institute for Political Science, HUN-REN Centre for Social Sciences, 1097 Budapest, Hungary; ana.stojilovska@tk.hu
- Department of Geography, Universitat Autònoma de Barcelona, 08193 Cerdanyola del Vallès, Spain; hyerim.yoon@uab.cat
- * Correspondence: mohammad.jaber@uni-miskolc.hu

Abstract

Energy poverty, resulting from poor energy efficiency and economic and social barriers to accessing appropriate, modern, and sustainable energy services, remains a critical issue in Jordan, a country facing growing climate pressures, particularly given its history of rapid urbanization. This study examines energy poverty through a multidimensional lens, considering its spatial and socio-demographic variations across Jordan. Drawing on data from 19,475 households, we apply a novel energy poverty index and binary logistic regression to analyze key determinants of energy poverty and discuss their intersection with climate vulnerability. The energy poverty index (EPI) is structured around four pillars: housing, fuel, cooling, and wealth. The results show that 51% of households in Jordan are affected by energy poverty. Contributing factors include geographic location, gender, age, education level, dwelling type, ownership of cooling appliances, and financial stability. The results indicate that energy poverty is both a socio-economic and infrastructural issue, with the highest concentrations in the northern and southern regions of the country, areas also vulnerable to climate risks such as drought and extreme heat. Our findings emphasize the need for integrated policy approaches that simultaneously address income inequality, infrastructure deficits, and environmental stressors. Targeted strategies are needed to align social and climate policies for effective energy poverty mitigation and climate resilience planning in Jordan.

Keywords: energy vulnerability; climate vulnerability; MENA region; multidimensional energy poverty index; energy transition; regional disparities; sustainable regions; Global South; spatiality



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1. Introduction

Energy poverty broadly refers to all situations that impede households' ability to satisfy essential domestic energy needs, thereby limiting their participation in the lifestyles, customs, and activities that constitute being part of society [1]. It is a complex phenomenon with diverse drivers and causes depending on regional and contextual factors [2], and is commonly attributed to poor energy efficiency, low incomes, and high energy costs [3]. Located in the Middle East and North Africa (MENA) region, Jordan experiences a moderate level of multidimensional energy poverty, with 18% of households facing a disproportionate burden of energy costs relative to their low income (LIHC). This rate is higher

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than in neighboring countries such as Egypt (8%) but lower than in Lebanon (36%) [4,5]. Previous research defines energy poverty in Jordan as a condition arising from poor energy efficiency and the presence of economic and social barriers to accessing appropriate, modern, and sustainable energy services [6]. Recent studies, particularly from the Zarqa Governorate, highlight the increasing relevance of energy poverty during the summer months [7,8]. Despite these initial findings, there is a lack of understanding of how energy poverty manifests spatially across Jordan, particularly considering the impact of various socio-demographic and infrastructural factors and the growing threat of summer energy poverty. This study adopts an operational definition of energy poverty in Jordan that centers on building inefficiency, economic hardship, and inadequate heating and cooling, emphasizing its spatial distribution and variation.

Climate change exacerbates energy poverty, with the strongest impacts expected in regions already vulnerable to socio-economic and environmental transitions. Recognizing the link between energy poverty and climate change highlights the need to determine the factors and conditions shaping energy poverty, while also providing crucial information for aligning energy poverty alleviation with climate mitigation efforts. Jordan is particularly vulnerable to droughts, which pose serious challenges for the agriculture and water sectors [9], especially in the already water-scarce southern parts of the country [10]. Climate change has direct implications for households living in these areas, which are increasingly exposed to extreme weather and higher temperatures, driving greater demand for cooling and improved housing conditions [11]. Climate change impacts the well-being of households, putting them under increased pressure to make housing, heating, and cooling investments, which underscores the importance of our study. By applying a novel energy poverty index in Jordan, we aim to identify the most predictive factors contributing to energy poverty and to inform which measures address both climate stress and energy poverty most effectively.

In this study, we examine household energy poverty in Jordan through four key pillars: housing, fuel, cooling, and a wealth index. These dimensions are closely linked to both socio-economic conditions and environmental factors, such as weather and climate. To identify the main determinants of energy poverty, we apply binary logistic regression, which allows for a comprehensive analysis of its driving factors. This study has two main objectives. First, we estimate the extent of energy poverty in Jordan using a novel approach that enhances our understanding of the issue in the context of a developing economy by incorporating a multidimensional and spatial understanding of energy poverty. Second, we use binary logistic regression to identify its key determinants in order to understand which factors have the greatest impact on energy poverty, allowing us to propose policy recommendations tailored to the Jordanian context.

Our findings reveal that energy poverty is a distinctly spatial issue concentrated in vulnerable areas where at-risk populations reside. The multidimensional energy poverty index reveals that energy poverty in Jordan is both an infrastructural and socio-economic challenge, with the northern and southern regions identified as the most affected. We also argue that these vulnerable regions are more susceptible to climate risks, highlighting the intersection between household energy access and environmental constraints. Our policy recommendations consider the spatial, socio-economic, and ecological dimensions of energy poverty in Jordan, promoting better integration of income-based, technical, and climate mitigation measures—an approach essential for designing targeted interventions.

2. Literature Review

While energy poverty is a multidimensional problem of high complexity resulting from various drivers, it is widely recognized as being tied to deprived spaces and vulUrban Sci. 2025, 9, 263 3 of 23

nerable populations [12]. Certain socio-demographic, spatial, and built environment characteristics—extending beyond the Global North–Global South divide—predict the incidence of energy poverty and are often associated with lower levels of climate resilience. We adopt a spatial lens on energy poverty, informed by the understanding that some regions are more vulnerable because of their built environment and available infrastructure, as well as the economic and social determinants closely linked to those locations [12,13]. These spatial patterns also reflect forms of energy injustice, given the close interconnection between justice and space [14].

The spatial dimension of energy poverty (and climate vulnerability, which is defined as the sensitivity of a system to climate variations [15]) is critical for identifying vulnerable spaces and populations. In an environmental context, the placement of energy infrastructure often disproportionately affects vulnerable groups [16]. Spatial factors, along with racial or ethnic segregation, co-shape the experience of energy poverty [17]. However, location is also linked to access to services. For instance, geographic space influences the ability to obtain something, such as access to welfare rights [18]. Space thus plays a crucial role in predicting energy poverty and injustice, and it is also closely tied to other sociodemographic characteristics that heighten vulnerability [19,20], thereby creating vulnerable spaces of energy deprivation. Importantly, the climate adaptability of populations living in such spaces is also limited, for instance, because of precarious labor conditions [21].

The classical triangle of energy poverty drivers—namely, energy prices, the energy efficiency of dwellings, and household income—has long been used as a basis for predicting and detecting energy poverty [22,23]. Among these categories, housing is one of the most complex to address because of the wide variety of housing arrangements, including ownership, size, location, type, and quality. From a spatial perspective, a home's size and energy efficiency are critical factors in determining energy poverty risk [24,25]. Additionally, the type of heating is also related to energy poverty, especially the use of fuelwood in rural and remote areas, where it is the most affordable and accessible fuel [26]. More recently, the concept of summer energy poverty has expanded our understanding of under-cooled living spaces, which pose severe risks for vulnerable groups, such as the elderly [27].

Income and other socio-demographic features also affect energy poverty outcomes, as households with more resources are more likely to implement energy efficiency measures or undertake other reforms to protect themselves from energy-related risks [28]. Housing, fuel, and cooling—key spatial dimensions of energy poverty—are closely connected to climate change and mitigation policies. These factors increase the need for heating or cooling, requiring investments in efficient housing to prevent a worsening state of energy vulnerability [29]. In this study, we provide an overview of some of the most relevant determinants of energy poverty, such as sparsely populated areas, reliance on traditional energy sources, and essential socio-demographic variables such as education, income, and gender, which form the basis for understanding the multidimensional energy poverty profile of Jordan.

Sparsely populated areas are often associated with higher levels of both energy and transport poverty [30,31]. The latter refers to inequalities related to transport and access, including the unaffordability of transport costs [32]. Poorer energy infrastructure and a higher concentration of elderly residents in such areas help explain the greater incidence of energy poverty [33]. Consequently, in the Global South, these areas are frequently prioritized for renewable energy projects aimed at electrification and the development of basic infrastructure [34]. Limited infrastructure restricts access to modern energy sources, leading rural populations to rely on traditional fuels such as fuelwood. This often results in spatially limited heating practices—for example, heating only part of the home [35]. Furthermore, inhabitants of rural and sparsely populated areas often rely on fuelwood as

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a coping strategy to alleviate more severe forms of energy poverty [36,37]. These remote rural regions are particularly vulnerable to both energy and transport poverty due to a combination of disadvantages such as population decline, deteriorating living standards, and increased dependence on cars [38,39]. In addition, such areas are frequently more exposed to extreme events caused by climate change [40].

Energy poverty is commonly associated with income poverty. Low-income households are more likely to experience energy poverty across various contexts [41–43]. However, some scholars argue that income should not be considered in isolation, but rather in conjunction with other social and health-related factors that contribute to energy poverty [44]. Income distribution also has a spatial dimension, as low-income households are more likely to reside in peripheral locations, as seen in Japan [45]. In Spain, regions with net incomes below the national average are more vulnerable to energy poverty; however, factors such as colder winters, hotter summers, and low energy efficiency also exacerbate the issue [22]. In Jordan, significant inequality exists between rural and urban areas, with even greater disparities across governorates, where the capital, Amman, is the wealthiest region [46]. These inequalities influence how energy poverty is experienced and the degree to which populations can cope with climate-related risks, as individuals affected by poverty are particularly vulnerable to the impacts of extreme events, such as floods and droughts [47].

Household energy choice is a major factor shaping the experience of energy poverty. Previous studies have shown that households often become locked into certain fuel types, such as fuelwood or central heating systems, making it harder to escape energy poverty. Scholars have contributed several conceptual models to understand household fuel choices. The energy ladder model, for example, describes the transition of household energy use in developing countries based on fuel choice for heating, cooling, lighting, and cooking [48]. According to this model, energy choices shift in a linear progression from primitive, unhealthy sources based on solid fuels and biomass (e.g., fuelwood, agricultural, and animal waste), to transitional fuels (e.g., charcoal, kerosene, and coal), and finally to modern and clean sources (e.g., electricity, natural gas, and biogas) as households gain the economic means to afford more expensive fuels. A household's socio-economic status is a key determinant in this model.

However, this linear interpretation of energy transition has increasingly been challenged. Studies underscore that household energy transitions are far more complex and context-dependent [49–51]. In countries such as Mexico, households often rely on multiple fuel types simultaneously—a behavior known as fuel stacking. This strategy enables households to maintain access to preferred fuels (e.g., gas for cooking) while preparing for contingencies such as income variation or unreliable modern energy supply (e.g., keeping a kerosene heater for use during periods of high gas prices or supply disruptions). Empirical research also identifies stacking-up-the-ladder behavior—a mix of upward transition and continued reliance on multiple fuel types [49,52,53]. Thus, household fuel choices depend on socio-economic progress and are shaped by contextual factors such as affordability, accessibility, available technology, geographic conditions, and personal or cultural preferences.

Today's household energy landscape typically reflects a combination of traditional, transitional, and modern fuel types used for different services. For instance, in Jordan in the early 2000s—despite having near-universal electricity access and being classified as an upper-middle-income country—around 61% of households still relied on kerosene for space heating [8]. Additionally, climate change can influence fuel choices, as extreme events such as floods or landslides may disrupt electricity access, increasing reliance on traditional fuels [54].

Education plays a significant role in mitigating energy poverty. Its contribution to energy transition is well acknowledged; with appropriate training and awareness, it is

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possible to accelerate household shifts toward cleaner and healthier energy sources [50]. Households with higher levels of education are more likely to adopt cleaner energy mixes, whereas those with lower levels of education tend to rely on more polluting fuels, contributing to higher emissions and indoor pollution [52,55]. In fact, education appears to have a greater influence on reducing energy poverty than income alone [56]. Conversely, electricity access itself enhances educational opportunities, particularly for children and women, by reducing the time spent on fuel collection and enabling study after dark [56]. Households affected by energy poverty and experiencing low thermal comfort often show lower educational attainment and deteriorating health conditions [57,58]. This reinforces a vicious cycle, where households with lower education levels are more likely to become low-income households, face reduced affordability, and remain vulnerable to energy poverty [59]. Moreover, educational disadvantage is associated with increased mortality and morbidity during extreme events, such as heatwaves [60].

Gender has also gained rightful prominence in energy poverty research. Women and women-headed households are more likely to experience energy poverty [61,62], although the nature of these challenges varies by region. In the Global South, women often face severe health risks because of prolonged exposure to biomass smoke during cooking, along with the psychological burden of fuel-related responsibilities [63]. In the Global North, elderly women are particularly vulnerable to cold-related mortality [63]. Energy poverty is gendered, as it disproportionately affects those with caregiving responsibilities and individuals who spend more time at home, most often women [64]. Thus, gendered dimensions of energy poverty reflect broader structural inequalities that women face in society [65]. Furthermore, women are more vulnerable to the impacts of climate change, which intensifies challenges related to food production, water access, and energy availability for heating and cooking, thus increasing both the financial and physical burdens on women [66].

To capture the multidimensional nature of energy poverty in Jordan, we propose a novel energy poverty index (EPI) that integrates housing characteristics (such as the energy efficiency of the dwelling), access to heating fuels (including the type of fuel used), the availability of cooling appliances, and household wealth status. This index is applied at the regional level (governorate level) to reflect spatial variations and population density. In addition, we assess the impact of key socio-demographic variables, such as gender, education level, age, and other relevant factors. This composite approach allows us to capture the intersection of infrastructural, climatic, and socio-economic factors influencing energy poverty, as illustrated in Figure 1. While the index does not directly include climate-related variables, it is conceptually grounded in the broader context of climate change, specifically, in recognizing how climate impacts can exacerbate energy poverty and how mitigation policies can either alleviate or intensify household vulnerability.

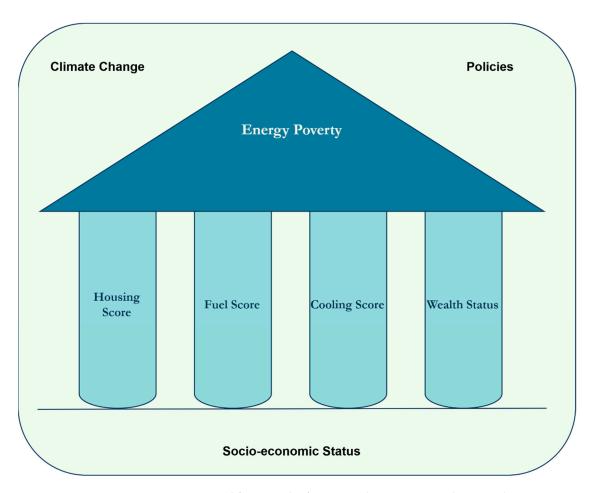


Figure 1. Conceptual framework of EPI in Jordan. Source: Authors' work.

3. Materials and Methods

Energy poverty is a multidimensional issue, and a composite indicator is necessary to understand this complex problem better [4,23,67–71]. In this paper, we use EPI to refer to our energy poverty index, which is calculated at the household level. Then, different econometric methods are applied to show geographical and demographic differences in Jordan. The method of building our composite index is based on the instructions given in the OECD handbook on constructing composite indicators [72].

3.1. Variables and Data

Data from the Demographic and Health Surveys (DHS), conducted by the Jordanian Department of Statistics (DOS) [73], forms the basis for this analysis. Funded by the United States Agency for International Development (USAID), the DHS Program aims to provide high-quality data to support the planning, monitoring, and improvement of population, health, and nutrition programs. Conducted across many countries, DHS surveys gather extensive information on household health, fertility, and socio-economic conditions, offering comprehensive insights into housing characteristics, household assets, and individual household members. The dataset also includes various indicators relevant to multidimensional energy poverty. DHS surveys use a two-stage stratified cluster sampling design, first selecting enumeration areas (EAs) with probability proportional to size, then randomly sampling households within the chosen EAs to ensure national representativeness (often including urban/rural and regional levels), in which sample weights are adjusted for different selection probabilities and non-responses [74]. As a nationally representative survey, these collected data are provided in raw format, allowing for detailed analysis and the

application of indicators at sub-national levels. This study uses the most recent DHS survey from 2023. As outlined in the conceptual framework, the developed index is organized around four pillars, with three encompassing multiple variables. Table 1 provides more details on the variables used and their estimation.

Table 1. EPI pillars, data, and scores.

Pillar	Data Used	Weight
	Main floor material	1 = Low efficiency,
Housing Score (HS)	Main wall material	2 = Medium efficiency
	Main roof material	3 = High efficiency
	Type of cooking fuel	1 = Traditional fuel
Household fuel score (HF)	Type of fuel for home heat	2 = Transitional fuel
	Type of light at home	3 = Modern fuel
C1:(CC)	Air conditioner	Yes = 1
Cooling score (CS)	Fan	No = 0
Wealth score (WS)	Wealth Index	Poorest = 1, Poorer = 2, Middle = 3, Richer = 4, Richest = 5

Source: Authors' work.

Score components were classified according to their specifications of modernity, efficiency, and cleanliness. The housing score has three weights, with 1 representing the worst and 3 indicating the best. Regarding fuels used at home, we utilized the energy ladder theory and categorized the fuel types into traditional, transitional, and modern based on their energy efficiency and environmental/health impacts. For cooling, the questions focused on ownership, where a positive response was assigned a value of 1 and a negative response received a value of 0. Last, the wealth index is classified from the poorest to the wealthiest, and we maintained this classification. Table 1 provides more details on the EPI pillars as conceptualized in our study.

3.2. Descriptive Statistics of the Variables Used to Build the EPI

3.2.1. Housing Score

Building materials in Jordan exhibit a strong preference for modern construction options, as shown in Table 2: tiles (60.7%) dominate floors, cement bricks (41.7%) are used in walls, and concrete (90%) is overwhelmingly favored for roofs. Traditional materials such as earth/sand or mud bricks are used minimally, reflecting a shift towards durable, contemporary building practices likely driven by resource availability and the urban or semi-urban context of the study area.

3.2.2. Fuel Score

Table 3 shows a reliance on modern energy sources, with piped natural gas as the primary cooking fuel (96.8%), electricity nearly universal for lighting (99.2%), and liquefied petroleum gas (LPG) leading among heating fuels (58.5%). Traditional fuels such as wood or charcoal are rarely used, suggesting a robust energy infrastructure and a modernized lifestyle among the sampled households, though preferences for heating fuels show some diversity.

Table 2. Descriptive statistics of housing score variables.

	Rank		Frequency	Percent
	1	Earth/sand	76	0.4
	2	Parquet or polished wood	268	1.4
Main floor	3	Tiles	11,816	60.7
material	3	Marble/ceramic	5822	29.9
	1	Cement	1470	7.5
	1	Other	23	0.1
	1	Mud bricks	722	3.7
	2	Mud bricks with stones	333	1.7
	2	Cement bricks	8113	41.7
Main wall	3	Cut stones	2373	12.2
material	3	Cut stones and concrete	1870	9.6
	3	Concrete	4906	25.2
	1	Zinc	963	4.9
	1	Other	195	1
	1	Mud bricks	471	2.4
	2	Mud bricks with stones	276	1.4
Main roof material	3	Concrete	17,521	90
macma	1	Zinc	1166	6
	1	Other	41	0.2

Source: Authors' work.

3.2.3. Cooling Score

The cooling mix in Table 4 shows that fans are owned by 88.1% of households, far outpacing air conditioners at 35.9%, indicating fans as the predominant and more accessible cooling method. This disparity likely stems from economic or climatic factors, positioning fans as a practical and sufficient solution for most households in this study's population.

3.2.4. Wealth Index

The DHS wealth index is a composite measure of a household's relative economic status, based on ownership of assets (e.g., radio and bicycle), housing characteristics (e.g., floor material and water source), and access to utilities. It is constructed using principal components analysis to assign each household a score, then ranked and grouped into five equal-sized wealth quintiles (poorest to richest) [74].

Table 5 reveals a skewed distribution in wealth index, with 30.4% of households in the poorest category and 21.7% in the poorer category, together comprising over half the sample (52.1%). The middle, richer, and richest quintiles account for 19.6%, 17.5%, and 10.7%, respectively, highlighting significant economic disparities that may influence housing quality, energy access, and cooling preferences observed in these data.

Table 3. Descriptive statistics of fuel score variables.

	Rank		Frequency	Percent
	3	Electricity	401	2.1
_	3	Piped natural gas	18,857	96.8
Type of	2	Kerosene/paraffin	140	0.7
cooking fuel —	1	Coal/lignite	57	0.3
_	1	No food is cooked in-house	20	0.1
	3	Electricity	2907	14.9
_	3	Solar air heater	192	1
	3	Liquefied petroleum gas (LPG)/cooking gas	11,394	58.5
	2	Alcohol/ethanol	1	0
	1	Gasoline/diesel	117	0.6
_	2	Kerosene/paraffin	1992	10.2
Ermo of fuel fee	1	Charcoal	60	0.3
Type of fuel for — home heat	1	Wood	1212	6.2
_	1	Straw/shrubs/grass	109	0.6
	2	Agricultural crop	5	0
_	1	Animal dung/waste	7	0
	1	Garbage/plastic	7	0
	2	Peat	447	2.3
_	1	No heating in the household	586	3
_	1	Other	439	2.3
	3	Electricity	19,310	99.2
_	3	Solar lantern	24	0.1
_	2	Rechargeable flashlight, torch, or lantern	21	0.1
	2	Battery-powered flashlight, torch, or lantern	32	0.2
	2	Biogas lamp	6	0
Type of light	1	Gasoline lamp	1	0
at home	1	Kerosene or paraffin lamp	8	0
	1	Charcoal	1	0
	1	Wood	15	0.1
	1	Straw/shrubs/grass	4	0
_	1	Candle	1	0
_	1	No lighting in the household	49	0.3
_	1	Other	3	0

	Rank		Frequency	Percent
Own an air	0	No	12,476	64.1
conditioner	1	Yes	6999	35.9
О	0	No	2317	11.9
Own a Fan	1	Yes	17,158	88.1

Source: Authors' work.

Table 5. Descriptive statistics of the wealth index variable.

	Rank	Frequency	Percent
Poorest	1	5926	30.4
Poorer	2	4229	21.7
Middle	3	3825	19.6
Richer	4	3413	17.5
Richest	5	2082	10.7
Total		19,475	100

Source: Authors' work.

3.3. Energy Poverty Index (EPI)

To calculate the EPI, we start by aggregating the scores. We first classify these data into different groups; the housing score is built using three indicators, and these indicators are grouped into three categories based on their energy and material efficiency from 1, the lowest, to 3, the highest. The same applies to the fuel score, where we use the energy ladder theory to group fuel types into three categories, as shown above. The cooling score is built using only two variables with a yes or no value. Last, the wealth index is a proxy for income levels and has five variables. The scores for each house are calculated according to the following:

$$HS = \frac{Main\ floor\ material + Main\ wall\ material + Main\ roof\ Material}{3} \tag{1}$$

$$FS = \frac{Type\ of\ cooking\ fuel + Type\ of\ fuel\ for\ heating + Type\ of\ light\ at\ home}{3} \tag{2}$$

$$CS = \frac{Air\ conditioner + Fan}{2} \tag{3}$$

After calculating the scores, we normalize them because they have different ranges to simplify the calculation and make it more precise. We use a simple normalization method:

$$Normalized\ score = \frac{Observed\ score - Min\ score}{Max\ score - Min\ score} \tag{4}$$

Finally, assuming equal weights for all scores, we calculate the EPI using the following formula:

$$EPI = 1 - \frac{N_{HS} + N_{FS} + N_{CS} + N_{WS}}{4} \tag{5}$$

where *N* refers to "Normalized values".

3.4. Binary Logistic Regression

Logistic regression is a widely recognized technique for analyzing energy poverty, especially when the dependent variable is binary, making it suitable for the indicators

evaluated in this study [8,68,75,76]. This method constructs a statistical model to estimate the likelihood of a categorical outcome based on one or more predictor variables, which may be either continuous or categorical [77]. While logistic regression shares similarities with multiple linear regression, it differs in that the outcome variable is dichotomous rather than continuous [77].

Binary logistic regression builds upon the principles of linear regression [77]. Instead of estimating the change in a dependent variable EPI as a result of predictor variables X, it calculates the probability of EPI occurring given specific values of X or a set of predictors (Xs).

The logistic regression model is represented as follows:

$$P(EPI) = \frac{1}{1 + e^{-(b_0 + b_1 X_{1i} + b_2 X_{2i} + \dots + b_n X_{ni})}}$$
(6)

where P(EPI) denotes the probability of EPI occurring, e is the base of the natural logarithm, and b represents the regression coefficient associated with each predictor variable X.

Logistic regression results are typically presented using odds ratios, displayed under Exp(B) in the output tables. These odds ratios allow for comparing the likelihood of the outcome variable across different groups of predictors.

To perform the logistic regression in our model, we set a cutoff value equal to the mean value of energy poverty in Jordan. Based on the results discussed below, households with an energy poverty index higher than or equal to 0.3 are considered affected by energy poverty and take a value of 1, while households with an index less than 0.3 take a value of 0. After preparing the dataset with binary data, we analyzed several socio-economic factors.

4. Empirical Results

4.1. EPI Pillar Correlations

After calculating the scores for each pillar of household energy poverty, we checked the correlations. The results in Table 6 indicate that correlation relationships are significant; however, Pearson coefficients are low, which means that multicollinearity does not exist between the scores.

Table 6. Cross-correlations b	between tl	he EPI	pillars.
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	HS	FS	CS	WI
HS				
FS	0.038 **			
CS	0.148 **	0.039 **		
WI	0.382 **	0.127 **	0.510 **	

^{**} Significance at the 0.001 level. Source: Authors' results.

4.2. EPI

The estimation of the energy poverty index (EPI) for Jordan reveals an average score of 0.3. Using this value as a threshold, approximately 51% of households exhibit an EPI equal to or greater than the national average, while 49% fall below it. Notably, some households experience no energy poverty at all (EPI = 0), whereas the maximum observed EPI is 0.96, indicating that certain households face challenges across all key dimensions of energy poverty included in the analysis. Further descriptive statistics and distributional details are provided in Table 7.

Table 7. EPI results in Jordan.

N	19,475
Missing	0
Mean	0.30
Median	0.31
Std. Deviation	0.17
Range	0.96
Minimum	0
Maximum	0.96

Source: Authors' results.

4.3. ANOVA Results and Regional Distribution of EP

One-way ANOVA was conducted to examine whether EPI differs significantly across the regions of Jordan. The results in Table 8 indicate a statistically significant difference in the mean EPI across the 12 governorates, rejecting the null hypothesis that energy poverty levels are the same in all regions. The between-group variation accounts for approximately 12.6% of the total variation in EPI, suggesting that the region of residence has a moderate effect on energy poverty in Jordan.

Table 8. One-way ANOVA results.

	Sum of Squares	df	Mean Square	F	Sig.
Between Groups	68.905	11	6.264	254.131	0.000
Within Groups	479.746	19,463	0.025		
Total	548.651	19,474			

Source: Authors' results.

The geographical distribution of energy poverty is illustrated in Figure 2, revealing that five regions out of twelve in Jordan have energy poverty higher than the average (0.3). Compared with previous results [4], we detect similarities in energy poverty in Jordan, where the Mafraq region retains the highest energy poverty levels in Jordan (0.44) in all studied years, even when different indicators are used. This is followed by Zarqa (0.35), Karak (0.33), Ma'an (0.33), and Tafiela. The rest of the regions experience energy poverty less than the average.

To examine the main differences in energy poverty between Amman and Mafraq, which represent the lowest and highest levels of energy poverty, respectively, the radar chart in Figure 3 illustrates that households in Amman exhibit better housing efficiency and superior building materials. Furthermore, families in Amman are, on average, wealthier than those in Mafraq, with wealth scores nearly four times higher (Amman: 0.53; Mafraq: 0.12).

Interestingly, both regions display a similar fuel score, suggesting that the transition to cleaner fuels is occurring consistently across Jordan. However, in light of their lower wealth status, families in Mafraq may struggle to meet their fuel needs despite access to cleaner options.

Last, in terms of cooling, households in Amman tend to own multiple cooling devices, while those in Mafraq appear to rely primarily on a single device, reflecting greater difficulty in meeting cooling needs.

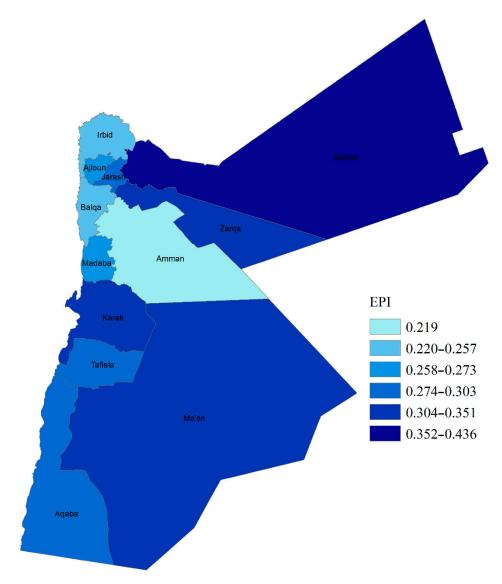


Figure 2. Regional distribution of EP. Source: Authors' results.

4.4. Sensitivity Analysis

In our calculated EPI, we initially assigned equal weights to all dimensions. However, to assess the model's robustness, we conducted a sensitivity analysis. The primary version of the index assumes equal weighting, meaning that each dimension contributes equally to the overall estimation of energy poverty.

To test alternative weighting schemes, we constructed four additional scenarios, each assigning a weight of 0.4 to one specific dimension while fixing the weights of the remaining dimensions at 0.2.

The Spearman's rank correlation coefficients, as presented in Table 9, indicate a strong positive correlation across all scenarios. This suggests that the EPI results are robust to changes in weighting, and the overall ranking of households remains consistent despite varying the emphasis on different dimensions. Notably, the strongest relationship is observed between EPI S1 and EPI S2 (0.990), while the weakest is between EPI S4 and EPI S5 (0.954). Furthermore, the relationships can be ranked as follows: EPI S1 and S2 > EPI S1 and S4 > EPI S1 and S3 > EPI S2 and S4 > EPI S2 and S3 > EPI S3 and S5 > EPI S4 and S5. This ranking reflects the robustness and alignment of the scenarios, with slightly lower correlations involving scenarios such as EPI S5, which prioritize cooling over other dimensions.

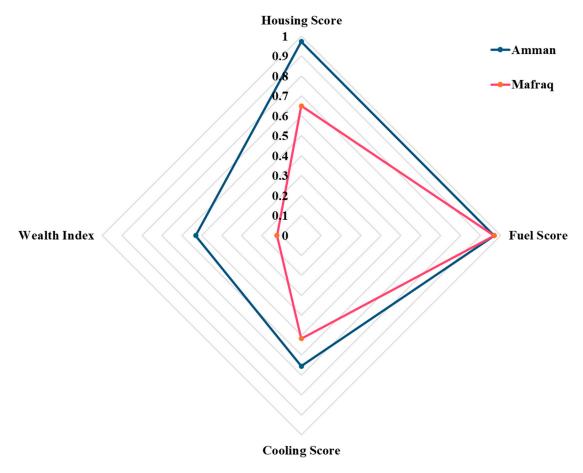


Figure 3. EP pillars comparison between the Amman and Mafraq regions. Source: Authors' results.

Table 9. Rank correlation coefficients between the five scenarios.

	EPI S1	EPI S2	EPI S3	EPI S4
EPI S2	0.990 **			
EPI S3	0.987 **	0.974 **		
EPI S4	0.988 **	0.975 **	0.973 **	
EPI S5	0.982 **	0.967 **	0.958 **	0.954 **

^{**} Correlation is significant at the 0.01 level (2-tailed). Source: Authors' results.

4.5. Determinants of Energy Poverty in Jordan

In Table 10, the chi-square statistic of the model suggests that it is statistically significant, indicating a meaningful relationship between the predictor variables and the EPI. The -2 log-likelihood value demonstrates that the model provides a good fit to these data. Additionally, Nagelkerke's R-squared value indicates that the model accounts for 43.8% of the variance in the dependent variable. Finally, the results of the Hosmer and Lemeshow test confirm that the logistic regression model adequately represents the observed data.

The results of the binary logistic regression, as presented in Table 11, indicate several significant predictors of energy poverty in Jordan. First, household size plays a notable role: for each additional household member, the likelihood of experiencing energy poverty increases by 10.33%, compared with smaller families.

Table 10. Logistic regression model statistics for predicting EPI.

		df	Significance
Model chi-square	7748.511	24	0.000
−2 log-likelihood	19,242.504		
Nagelkerke R Square	0.438		
Hosmer and Lemeshow Test	4.813	8	0.777

Source: Authors' results.

Table 11. Logistic regression model for predicting EPI in Jordan.

	1	,			
	B Sig.		95% C.I. for EXP(B)		
			Lower	Exp(B)	Upper
Number of household members	0.032	0.000	1.014	1.033	1.051
Governorate		0.000			
Balqa	0.250	0.003	1.090	1.284	1.513
Zarqa	0.178	0.023	1.024	1.195	1.394
Madaba	0.169	0.043	1.006	1.184	1.393
Irbid	0.137	0.059	0.995	1.147	1.322
Mafraq	0.771	0.000	1.801	2.163	2.598
Jarash	0.442	0.000	1.313	1.556	1.843
Ajloun	0.579	0.000	1.517	1.783	2.097
Karak	1.298	0.000	3.102	3.662	4.323
Tafiela	1.040	0.000	2.404	2.830	3.333
Ma'an	0.763	0.000	1.803	2.144	2.549
Aqaba	0.220	0.008	1.058	1.246	1.468
Female head of household	0.240	0.000	1.145	1.271	1.411
Age of the head of household	-0.013	0.000	0.985	0.987	0.990
Has a bank account (1 = yes)	-1.377	0.000	0.233	0.252	0.273
Type of housing unit		0.000			
Family house	0.528	0.000	1.566	1.695	1.835
Villa	-1.436	0.001	0.100	0.238	0.565
Hut/barrack	4.681	0.000	14.898	107.846	780.704
Other	2.997	0.000	7.387	20.028	54.305
Number of rooms in the house	-0.667	0.000	0.494	0.513	0.533
Highest educational level attained		0.000			
Primary	-0.170	0.038	0.719	0.844	0.991
Secondary	-0.876	0.000	0.360	0.417	0.481
Higher	-1.640	0.000	0.165	0.194	0.228
Don't know	-0.303	0.630	0.215	0.739	2.537
Constant	3.858	0.000		47.380	
ource: Authors' results.					

Source: Authors' results.

Geographic location also strongly influences energy poverty risk. Households located outside the capital, Amman, are significantly more likely to experience energy poverty, particularly those in the northern and southern regions. For example, families residing in Karak are 36.62% more likely to live in energy poverty than those living in Amman.

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Gender of the household head is another key factor: female-headed households are 12.71% more likely to experience energy poverty than male-headed households. Notably, 17.1% of the surveyed households are headed by women.

Financial inclusion was measured by proxies such as having a bank account, which appears to mitigate energy poverty. Households where the head has a bank account are 2.52% less likely to be energy poor compared with those without access to formal banking.

Concerning age, as the age of the household head increases, the probability of experiencing energy poverty decreases by 9.87%, indicating a protective effect of age, possibly related to accumulated assets or experience.

The type of housing unit is a major determinant. Compared with those living in apartments, households residing in family houses are 16.95% more likely to experience energy poverty. Those in huts or barracks are 1078.46% more likely, reflecting extreme deprivation and lack of basic infrastructure. On the other hand, households in villas are 2.38% less likely to be energy poor compared with those in apartments.

Finally, the education level of the household head plays a critical role. Compared with the non-education/preschool category, higher levels of education are generally associated with a lower probability of experiencing energy poverty, reaffirming the role of education in enhancing household resilience.

5. Discussion

We used a new and comprehensive energy poverty index to assess the level of multidimensional energy poverty in Jordan by including housing, fuel, cooling, and wealth status as factors. This approach was driven by the lack of detailed research on energy poverty in Jordan, particularly concerning cooling, which is becoming more critical because of climate change. Conceptually, our framework emphasizes the spatial aspects of energy poverty and the interconnectedness of vulnerable areas and populations. We also considered the expanding literature on how climate vulnerability is manifested spatially to better understand the variables relevant for determining energy poverty in Jordan.

The analysis has confirmed the severe manifestation of spatial energy poverty in Jordan, with regions further from the capital, especially in the north and south, experiencing deeper levels of energy poverty. These remote regions are less populated with subsequent lower economic intensity and face limited access to energy services. This finding aligns with the existing literature, where such remote rural areas represent their unique eco-systems of functionality embedded in their dependence on their environment, such as reliance on fuelwood and resistance to changes in heating practices [78]. These regions are also more vulnerable to energy price increases because of restricted energy supply options [79], which highlights the importance of developing spatially tailored plans [80].

Based on the effects of the tested pillars, energy poverty emerges as both an infrastructural and socio-economic challenge, with the housing, cooling, and wealth scores contributing most significantly. This finding supports previous research emphasizing the importance of the built environment and income in determining energy poverty and climate resilience [81,82]. It also highlights cooling as an increasingly critical and emerging dimension of energy poverty, particularly under growing climate pressures.

Overall, energy poverty can be understood as a condition of precarity affecting specific spaces and populations [83], reinforcing its spatially uneven character in the context of Jordan. In particular, larger and less energy-efficient dwellings are more difficult to keep thermally comfortable, increasing the risk of energy poverty.

The index identifies vulnerable groups most at risk: large families, female-headed households, and individuals with lower levels of education. As such, energy poverty may be conceptualized as a form of spatial and technological vulnerability, where reliance

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on outdated infrastructure and energy systems intensifies hardship for already marginalized populations [84]. This further entrenches inequality, revealing how technological deprivation intersects with socio-spatial disadvantage [84].

The interconnectedness between vulnerable populations and vulnerable spaces highlights a more acute and entrenched form of energy poverty, shaped by path dependencies rooted in infrastructure, socio-economic inequalities, and institutional legacies. These dimensions often reinforce one another, deepening existing vulnerabilities. This finding aligns with other research on multidimensional energy poverty, particularly in the Global South, where energy poverty is typically more intense and complex [85,86]. Factors such as lack of electricity access, absence of private transport, and limited access to heating or cooling appliances contribute significantly to the multidimensional nature of energy poverty [87,88].

In tropical and coastal regions, especially in the Global South, poor transport accessibility, limited electricity coverage, and heightened exposure to extreme heat further exacerbate the problem [89–91]. In the case of Jordan, a distinctive profile of energy poverty emerges: low-income, female-headed, large households with lower levels of education, residing in inefficient and spacious dwellings located in sparsely populated areas lacking adequate cooling infrastructure. These households face compounded disadvantages that make it particularly difficult to escape energy poverty.

Energy poverty is therefore co-constructed by a confluence of structural and identity-based factors—infrastructure, housing conditions, gender, education, and spatial marginalization—making infrastructure a key lever for transformative change [92]. The way policies respond to these intersecting vulnerabilities is critical. If these energy poverty profiles are ignored or misrepresented in energy or climate policy, this may result in the reproduction and institutionalization of domestic energy vulnerability [93].

Despite the strengths of our approach, there are limitations. The quantitative design of our study does not fully capture the underlying reasons behind high EPI scores. Future research should aim to investigate the lived experiences of households facing energy poverty, particularly to discern whether energy deprivation is due to economic constraints, cultural preferences, or technical limitations (e.g., reliance on traditional fuels or minimal use of cooling technologies by choice or necessity). Moreover, the availability of survey data constrained the selection of socio-economic variables. While the analysis conceptually integrates climate change by linking sectoral vulnerabilities to climate risks, climate change was not directly measured within the EPI. Therefore, future studies should explore more explicit integration of climate indicators in the construction of energy poverty indices.

6. Conclusions

Based on the novel composite multidimensional energy poverty index, energy poverty in Jordan is a spatial phenomenon, manifested in vulnerable spaces where vulnerable populations live, areas that are also more likely to be exposed to heightened climate change risks.

The intersection of vulnerable spaces and vulnerable populations affected by energy poverty in Jordan provides a framework for developing targeted policy interventions. The spatial dimensions of energy poverty enable the identification of which regions to target while also accounting for the vulnerability of residents in those locations [94]. The multidimensional energy poverty index revealed that the most vulnerable energy poverty regions in Jordan are its northern and southern parts, providing relevant information for policymakers about regions in need of policy support. To address the spatial, socioeconomic, and ecological dimensions of energy poverty in Jordan, there is a need for greater cohesion among income-based, technical, and climate mitigation measures. In this context,

investment in efficient housing is of utmost importance to counterbalance the need for increased heating and cooling and to provide healthier and more comfortable homes in any season [29]. Based on the results from the index, priority should be given to households living in large dwellings with lower energy efficiency.

Climate mitigation policies, if aligned with the priority regions and areas that need attention from an energy poverty perspective, will ensure the development of climate- and energy-poverty-resilient communities. Jordan receives significant international funding and assistance to bolster climate resilience, improve energy access, and promote urban sustainability, which can be used to create cohesive approaches. For instance, the Green Climate Fund (GCF) focuses on boosting energy efficiency and broadening renewable energy access [95], while the Building Resilience to Cope with Climate Change (BRCCJ) program supports communities that lack energy access [96]. The EU's Green Economy program also supports Jordan's transition to cleaner energy, energy efficiency, and renewable energy development, aiming to reduce reliance on fossil fuels [97]. Moreover, the Ministry of Planning and International Cooperation provides loans for solar energy initiatives, rural electrification, and energy efficiency projects [98,99]. These efforts reflect broader trends across the MENA region that increasingly advocate for renewable energy policies and strategies because of favorable climate conditions, recognizing the benefits of energy transition while addressing energy poverty [100,101]. These efforts, although prioritizing the mitigation of climate impacts and strengthening the green transition, can be vital in addressing multidimensional energy poverty if they incorporate clear targeting of the most vulnerable regions and populations (such as women, large families, and those with lower education).

Policies aimed at alleviating energy poverty must address multiple drivers, taking into account social, cultural, economic, and gender perspectives. Providing affordable energy is crucial, but transitioning to cleaner renewable energy is increasingly perceived as an opportunity for lower-income countries' financial development, educational advancement, economic and infrastructure development, and industrialization, all of which are positively correlated with energy access [59]. Therefore, actively educating household leaders, particularly women, on transitioning to cleaner energy, such as the use of solar cooking, heating, and lighting, can be a viable solution to changing energy choices. Various studies also highlight the importance of implementing short-term policy measures that effectively address problems related to the co-existing use of low or transitional energy sources (e.g., kerosene subsidies) [53]. Above all, for households living in energy poverty in Jordan, transitioning to renewable energy is a promising alternative and a step toward better energy security, improved health, and sustainable development [102].

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Abbreviations

The following abbreviations are used in this manuscript:

DOS Jordanian Department of Statistics
DHS Demographic and Health Survey
USAID United States Agency for International Development
OECD Organization for Economic Cooperation and Development
EAs Enumeration Areas
MENA Middle East and North Africa
EP Energy Poverty

EPI Energy Poverty Index
 HS Housing Score
 FS Fuel Score
 CS Cooling Score
 WI Wealth Index
 GCF Green Climate Fund
 EU European Union

BRCCJ Building Resilience to Cope with Climate Change

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